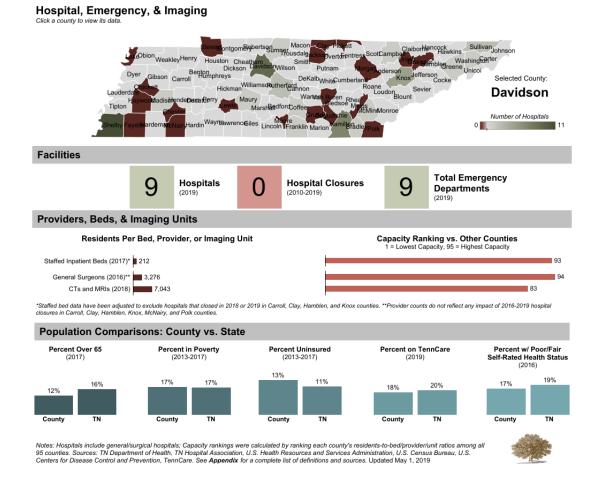
TENNESSEE HEALTH CARE CAPACITY DASHBOARD

Tennessee has faced a series of hospital closures over the last decade, bringing attention to the health care resources available in communities across the state. To inform related policy discussions, Sycamore created the Tennessee Health Care Capacity Dashboard – presented below along with several key findings on the health care capacity of counties without a hospital.

KEY TAKEAWAYS

- The Tennessee Health Care Capacity Dashboard compiles data on the hospital, primary care, and substance abuse/mental health care resources available in each of Tennessee's 95 counties.
- The 20 counties without a hospital also tend to have lower capacity for primary and mental health care, but a hospital does not guarantee strong capacity for these provider types.
- The type and amount of medical resources a community requires locally can depend on its health care needs, ability to access and afford services, and the availability of alternatives.



Tennessee Health Care Capacity Dashboard

Use our <u>Tennessee Health Care Capacity Dashboard</u> to explore data on key health care

resources available in each of Tennessee's 95 counties. The dashboard compiles data from over 20 sources on the hospital, emergency, imaging, primary care, and substance abuse/mental health care resources available across the state. This tool's hospital metrics include only general/surgical hospitals and exclude specialty, exclusively children's, veterans, and psychiatric hospitals.

See the **Appendix** for a full list of sources, data definitions, and data notes. Download the full dataset <u>here</u>.

Hospital Closures and Counties Without a Hospital

Since 2010, 13 Tennessee hospitals have permanently closed (Figure 1). According to one national tracker, Texas is the only state that has had more rural hospital closures than Tennessee. (1) Some of Tennessee's 13 closed hospitals have continued some level of services (e.g. outpatient care, freestanding emergency department), and some were coupled with capacity expansions at other nearby hospitals.

Figure 1. 13 Tennessee Hospitals Have Permanently Closed Since 2010

Permanent Tennessee Hospital Closures by County Since 2010

Accounts for hospital closures through May 1, 2019. Includes only general/surgical hospitals, excludes specialty and exclusively children's, veterans, and psychiatric hospitals. Source: The Sycamore Institute's analysis of information from the Tennessee Department of Health and news reports. (2) (3) (4) (5) (6) (7)

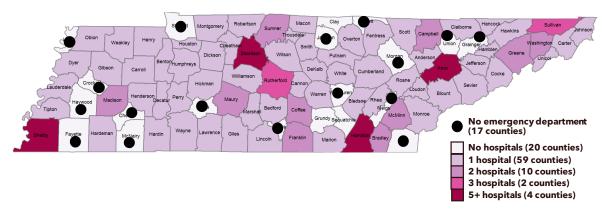
As of April 2019, 20 Tennessee counties had no hospital – 17 of which also had no emergency

department (**Figure 2**). About 4.6% of Tennesseans live in a county without a hospital and 4.0% live in a county without an emergency department. (8) (3) (2) (6) (7) (5) (4) (9) A community's health care capacity, however, also extends beyond the walls of a hospital. **Figures 3** and **4** show two examples of how health care capacity varies across counties with and without a hospital.

The 20 counties without a hospital tend to have lower capacity of primary care physicians (**Figure 3**) **and mental health providers** (**Figure 4**). However, they are not the *only* counties with relatively low access to these provider types. (7) For example, Bledsoe, Lauderdale, and Marshall counties and Hancock, Macon, and Trousdale counties are among the bottom 10 counties in number of residents per primary care physician and mental health provider, respectively. (10) (8) (11) (2) (3) (4) (5) (6)

Figure 2. 20 Tennessee Counties Have No Hospital, 17 Do Not Have an Emergency Department

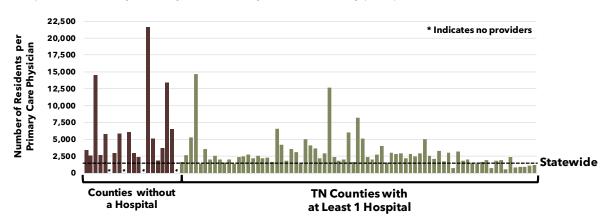
Number of Hospitals by County (2019)



Includes only general/surgical hospitals, excludes specialty and exclusively children's, veterans, and psychiatric hospitals. Accounts for hospital closures through May 1, 2019 and both hospital-based and freestanding emergency departments as of February 27, 2019.

Source: The Sycamore Institute's analysis of information from the Tennessee Hospital Association, Tennessee Department of Health, and news reports. (2) (3) (4) (5) (6) (7)

Figure 3. Tennessee Counties Without a Hospital Tend to Have Lower Primary Care Physician Capacity

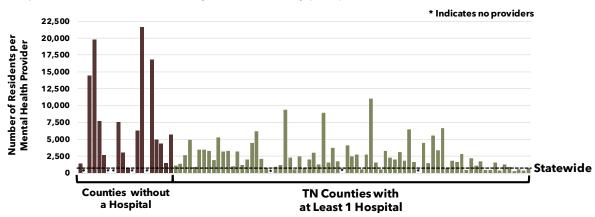


Population-to-Primary Care Physician Ratios by Tennessee County (2016)

Includes physicians working in general family medicine, general practice, general internal medicine, and general pediatrics in either an office- or hospital-based setting. Physician counts may not reflect any impact of 2016-2019 hospital closures in Carroll, Clay, Hamblen, Knox, McNairy, and Polk Counties.

Source: The Sycamore Institute's analysis of information from the Health Resources and Services Administration (10), the Census Bureau (8), the Tennessee Department of Health (2) (3), and news reports. (4) (5) (6) (7)

Figure 4. Tennessee Counties Without a Hospital Tend to Have Lower Mental Health Provider Capacity



Population-to-Mental Health Ratios by Tennessee County (2017)

Includes psychiatrists, psychologists, licensed clinical social workers, counselors, marriage and family therapists, mental health providers that treat alcohol and other drug abuse, and advanced practice nurses specializing in mental health care. Provider counts may not reflect any impact of 2016-2019 hospital closures in Carroll, Clay, Hamblen, Knox, McNairy, and Polk Counties.

Source: The Sycamore Institute's analysis of information from the Robert Wood Johnson Foundation (11), the Tennessee Department of Health (2) (3), and news reports. (4) (5) (6) (7)

Other Factors to Consider

Determining what health care resources a given community needs locally is complicated and warrants further research. There is some consensus that primary and emergency care are the most essential health care services needed in rural communities. (12) There are, however, multiple factors that drive the type and amount of health care services a community might need:

- What are the medical needs of the community? The kinds of conditions individuals have may dictate the kinds of services that a community needs most. The demographics of a community also play a role as different age groups (e.g., children, women of childbearing age, elderly, etc.) may call for different kinds of health care services and providers.
- What resources does a community have to help access and afford medical services? For example, large numbers of uninsured, low-income, or underserved individuals may call for more safety net services like community health centers.
- Are alternatives available? For example, are another community's resources in close proximity? Are telehealth services available and appropriate for the health care needs of the population? Are there other barriers that may affect a community's ability to access these alternatives for example, geographic, technological, or transportation barriers?

A Word of Caution

We caution readers not to mistake correlation with cause-and-effect. Correlation means that two factors move in the same or opposite directions at the same time. Causality means that changes in one factor lead to changes in another. Establishing cause-and-effect requires more sophisticated research

design – like statistical controls, experimental designs with random assignments or matching techniques, or longitudinal designs. (13) (14) Sometimes two data points may be correlated, but there is some other factor at play.

The Larger Picture

Health care access – along with health behaviors and physical, social, and economic environments – are all major <u>drivers of health</u> that are influenced by where we live. Our <u>communities and neighborhoods</u> can affect our access to the factors that influence health – including not only health care resources but also education, jobs, social support, transportation, and healthy foods.

The drivers of health are also complex and interconnected – affecting one another while also influencing our health and well-being. Social and economic factors, for instance, can impact our access to health care. As an example, Tennessee counties with higher median incomes tend to have more practicing primary care physicians per resident. (16) Greater income and wealth generally provide better access to medical care, nutritious food, safe neighborhoods and communities, opportunities for physical activity, and high quality education. (15)

Parting Words

The Tennessee Health Care Capacity Dashboard provides an introduction to some of the resources available across Tennessee. It is a starting point for understanding the state's health care challenges and opportunities – one of the many complicated and interrelated factors that affect the health and prosperity of Tennesseans.

THE SYCAMORE INSTITUTE

The Sycamore Institute is an independent, nonpartisan public policy research center for Tennessee.

Sign up for email alerts at: **SycamoreInstituteTN.org** Written By Mandy Pellegrin Policy Director <u>MPellegrin@SycamoreInstituteTN.org</u>

Courtnee Melton, PhD Policy Analyst <u>CMelton@SycamoreInstituteTN.org</u>

Media Inquiries Brian Straessle Director of External Affairs <u>BStraessle@SycamoreInstituteTN.org</u>

> Other Sycamore Staff Laura Berlind Executive Director

Seb Rougemont Operations & Engagement Coordinator

References

1. **University of North Carolina Rural Health Research Group.** 102 Rural Hospital Closures: January 2010 to Present. March 27, 2019. Accessed on March 27, 2019 from <u>https://www.shepscenter.unc.edu/programs-projects/rural-health/rural-hospital-closures/</u>.

2. **Tennessee Department of Health.** Joint Annual Report: Hospital Data for 2017. December 3, 2018. Accessed on January 28, 2019 from https://apps.health.tn.gov/publicjars/default.aspx.

3. –. Joint Annual Report: Hospital Data for 2010. September 23, 2011. Accessed on February 28, 2019 from https://apps.health.tn.gov/publicjars/default.aspx.

4. WRCBtv. Update: Copper Basin Medical Center Permanently Closes. October 25, 20017.

https://www.wrcbtv.com/story/35388582/inpatient-services-suspended-at-copper-basin-medical-center-due-tolack-of-funds.

5. WBBJ. McKenzie Hospital Announces Plans to Close. July 27, 2018.

https://www.wbbjtv.com/2018/07/27/breaking-mckenzie-hospital-announces-plans-to-close/.

6. Cookeville Regional Medical Center. Closing of Cumberland River Hospital. January 25, 2019.

https://crmchealth.org/closing-cumberland-river-hospital.

7. **Nelson, Kristi and Whetstone, Tyler.** Tenova to Close Physicans Regional, Lakeway Regional Hospitals by End of Year. *Knoxville News Sentinal*. October 25, 2018. <u>https://www.knoxnews.com/story/news/2018/10/25/knoxville-tennova-close-physicians-regional-lakeway-regional-hospitals-end-year/1762397002/</u>.

8. **U.S. Census Bureau.** Table PEPAGESEX. *Annual Population Estimates as of July 1, 2017.* 2018. Accessed on February 25, 2019 from <u>https://factfinder.census.gov</u>.

9. Data provided by the Tennessee Hospital Association on February 27, 2019.

10. Health Resources and Services Administration. Area Health Resource Files – County Level Data. [Online] July 2018. Accessed on February 25, 2019 from https://data.hrsa.gov/data/download.

11. Robert Wood Johnson Foundation and University of Wisconsin Population Health Institute. 2018 Tennessee Data. 2018 County Health Rankings. 2018. Accessed from

http://www.countyhealthrankings.org/app/tennessee/2018/downloads.

12. **Rural Health Information Hub.** Healthcare Access in Rural Communities. January 18, 2019. Accessed on March 27, 2019 from <u>https://www.ruralhealthinfo.org/topics/healthcare-access#primary-care</u>.

13. Bachman, Ronet. Chapter 5, Causation and Research Designs. The Practice of Research in Criminology and Criminal Justice, 3rd edition. Thousand Oaks, CA: Pine Forge Press. 2007.

https://us.sagepub.com/sites/default/files/upm-binaries/14289 BachmanChapter5.pdf.

14. **Reiter, Jerome P.** Using Statistics to Determine Causal Relationships. *The American Mathematical Monthly, Institute of Statistics and Decision Sciences, Duke University.* January 2000.

http://www2.stat.duke.edu/~jerry/Papers/causal.pdf.

15. **Braveman, Paula, Egerter, Susan and Barclay, Colleen.** Income, Wealth and Health. *Exploring the Social Determinants of Health - Issue Brief #4, Robert Wood Johnson Foundation*. April 2011. <u>http://www.lchc.org/wp-content/uploads/02_LCHC_EconJustice.pdf</u>.

16. **The Sycamore Institute.** Analysis of data from the 2012-2016 American Community Survey 5-year estimates and the 2017 County Health Rankings. <u>https://www.sycamoreinstitutetn.org/2018/06/06/how-socioeconomic-factors-affect-health/</u>.

See the **<u>Appendix</u>** for a full list of sources, data definitions, and data notes for the Tennessee Health Care Capacity Dashboard.